# OFFICIAL HANSARD REPORT STATE OPENING AND BUDGET MEETING 2011/12 SESSION FRIDAY 10 JUNE 2011 7.00 PM

Second Sitting

**The Speaker:** I will call on the Honourable Premier to say Prayers at this time.

#### **PRAYERS**

The Premier, Hon. W. McKeeva Bush: Let us pray.

Almighty God, from whom all wisdom and power are derived: We beseech Thee so to direct and prosper the deliberations of the Legislative Assembly now assembled, that all things may be ordered upon the best and surest foundations for the glory of Thy Name and for the safety, honour and welfare of the people of these Islands.

Bless our Sovereign Lady, Queen Elizabeth II; Philip, Duke of Edinburgh; Charles, Prince of Wales; and all the Royal Family. Give grace to all who exercise authority in our Commonwealth, that peace and happiness, truth and justice, religion and piety may be established among us. Especially we pray for the Governor of our Islands, the Speaker of the Legislative Assembly, Official Members and Ministers of Cabinet and Members of the Legislative Assembly, that we may be enabled faithfully to perform the responsible duties of our high office. All this we ask for Thy great Name's sake.

Let us say The Lord's Prayer together: Our Father, who art in Heaven, Hallowed be Thy Name. Thy Kingdom come, Thy will be done on earth as it is in Heaven. Give us this day our daily bread, and forgive us our trespasses, as we forgive those who trespass against us. Lead us not into temptation, but deliver us from evil. For Thine is the Kingdom, the power and the glory, forever and ever. Amen.

Lord, we come at this late hour, not because we have such great powers, but because we have a great duty, an awesome responsibility. Help us to humble ourselves, yet be steadfast in that duty. Bless our families, each one. And now, may the Lord bless us and keep us. The Lord make His face shine upon us and be gracious unto us. The Lord lift up the light of His countenance upon us and give us peace, now and always. Amen.

**The Speaker:** Please be seated. Proceedings are resumed.

# ADMINISTRATION OF OATHS OR AFFIRMATIONS

#### Oath of Allegiance

[By Mr. Franz Manderson to be the Honourable Temporary First Official Member responsible for Internal and External Affairs and the Civil Service]

The Speaker: Mr. Manderson.

**Hon. Franz Manderson:** I, Franz Manderson, do swear that I will be faithful and bear true allegiance to Her Majesty, Queen Elizabeth the II, her heirs and successors according to law, so help me God.

**The Speaker:** On behalf of this honourable House, I welcome the Honourable Temporary First Official Member and invite him to take his seat.

## READING BY THE HONOURABLE SPEAKER OF MESSAGES AND ANNOUNCEMENTS

#### **Apologies**

**The Speaker:** I have no messages. I just have a simple announcement. The Honourable Deputy Premier is off the Island at this time and has asked to make her apologies.

# STATEMENTS BY HONOURABLE MEMBERS AND MINISTERS OF THE CABINET

**The Speaker:** I have no notice of statements by Honourable Members and Ministers of the Cabinet.

#### **GOVERNMENT BUSINESS**

#### **BILLS**

#### FIRST READING

Appropriation (July 2011 to June 2012) Bill, 2011

**The Clerk:** The Appropriation (July 2011 to June 2012) Bill, 2011.

**The Speaker:** The Bill is deemed to have been read a first time and is set down for second reading.

#### **SECOND READING**

Appropriation (July 2011 to June 2012) Bill, 2011

**The Clerk:** The Appropriation (July 2011 to June 2012) Bill, 2011.

The Speaker: Honourable Premier.

The Premier, Hon. W. McKeeva Bush: Madam Speaker, firstly I want to apologise to you and the staff of this legislature, all the public officers and civil servants, interested members of the public and the media for the late presentation of the Budget.

This situation could not be avoided today. Had we left it until next week, with Monday being a holiday and Tuesday Cabinet, the earliest presentation of the Budget would have been on Wednesday with debate to begin the next week. For debate on Finance Committee to take place, to be able to have the Budget complete by June 30<sup>th</sup>, would not have given sufficient time to Members. Therefore, it is imperative that we come at this time.

So, Madam Speaker, I do thank you and Members for your indulgence.

I should say, Madam Speaker, that if any civil servant feels that they cannot be here at this time, I certainly would not be insulted if they had to leave, as the hour is late.

Madam Speaker, also, it is customary to lay on the Table of this honourable House the Annual Plan and Estimates, the Annual Budget Statement for Ministries and Portfolios, Purchase Agreements for Statutory Authorities, Government Companies and non-governmental output suppliers, and Ownership Agreements for Statutory Authorities and Government Companies. However, there have been some necessary last minute amendments which could not be printed in its entirety at this time. It was late when the UK came back to us.

I am begging Members' indulgence as we propose to move the Appropriation Bill, which details Government's planned expenditure, and offer my Budget Address with a commitment as the materials are being printed to have all of those documents in the hands of Members over the weekend.

We recognise, Madam Speaker, that this will not prejudice the ultimate outcome as these documents will be laid on the Table of this honourable House on Wednesday, June 15<sup>th</sup> and before the conclusion of debate. So, from a practical standpoint, Members will have access to all necessary information before they have to offer a debate.

Further, Madam Speaker, these documents are principally used for the detailed examination in Finance Committee. No one uses them when presenting the Appropriation Bill, which comes to Finance Committee after the debate on the Throne Speech and Budget Address with the Estimates in the Appro-

priation Bill. All three, Madam Speaker, the Throne Speech, the Appropriation Bill, and my Budget Address, Members will, of course, have in their hands.

So, Madam Speaker, we propose to move forward at this time. So, I move now a Bill for a Law to Appropriate Executive Financial Transactions for the Financial Year ending 30 June 2012, the Appropriation (July 2011 to June 2012) Bill, 2011.

**The Speaker:** The question is that the Appropriation Bill be laid on the Table and read a second time.

All those in favour please say Aye. Those against, No.

Ayes.

**The Speaker:** The Ayes have it.

The Premier, Hon. W. McKeeva Bush: We might be a little bit ahead of ourselves there, Madam Speaker, as we proposed to just move the Second Reading of the debate of the Bill.

The Speaker: I did that.

I now move . . . the question is that the Bill now be given a second reading.

**The Premier, Hon. W. McKeeva Bush:** Thank you, Madam Speaker.

The Speaker: All those in favour . . . we're—

**The Premier, Hon. W. McKeeva Bush:** No. I have to speak to the Bill, Madam Speaker.

**The Speaker:** You are going to present . . . no, you are going to speak to the Bill?

The Premier, Hon. W. McKeeva Bush: Yes I—

**The Speaker:** And then we will go that way . . . I will call now on the Honourable Premier to speak.

The Premier, Hon. W. McKeeva Bush: Thank you, Madam Speaker. These are not normal times, the hour is late.

Madam Speaker, as I said, these are not normal times. To be able to bring a Budget that calls especially to cut personnel costs and find enough revenue to meet services which must be provided, in a time of world recession as tight as this one is, is a serious challenge for theses Islands. A time when we are told that we have to do as other nations have done.

There must be an understanding by all of what really affects the economic play in these Islands. So, those who have authority now, Madam Speaker, must understand that if we cut as we are being pushed to do, what then of essential services?

And if we send people home, Madam Speaker, that position then heightens and increases the economic problem in our small economy. So, yes, it is a serious challenge.

Madam Speaker, we have met the challenge head on and prepared a Budget that we believe is reliable.

#### **BUDGET ADDRESS**

#### **NAVIGATING TOWARDS PROSPERITY**

#### Introduction

The Premier, Hon. W. McKeeva Bush: Madam Speaker, it is always an honour to present the Budget Speech to this august Assembly as Minister of Finance. It is a humbling experience, especially in such challenging times, but though challenging, what is more important about the past year is that it has offered opportunities to test the efficacy of this Government's policies. The evidence shows that so far, the country is on the right path; the path to a Better Way!

Thus far, the journey has been undertaken in an international environment that is not at all accommodating. The benefits previously associated with world-wide economic prosperity have not yet fully returned; in fact, in recent times the global environment has featured rising oil prices, rising food prices and a sluggish economic recovery accompanied by slow job creation. These factors may serve to compound the threats of a year ago. Yet there is evidence that the country is heading in the right direction, through our Partnership for Recovery. But we must stay the course: we must make some tough decisions, to guarantee a brighter future. There is no doubt that the Government has committed to its role in the partnership, and that an enabling environment for the private sector is being facilitated.

The establishment of Ministerial Councils on Tourism and Housing, the Department of Commerce and Investment, the Tourism Advisory Council, the Financial Services Council, the National Investment Council, international meetings with investors, and setting up international investment offices, are clear examples of the Government's openness to partnership, to facilitate economic activity in the private sector.

Notwithstanding my Government's efforts, it is only by clinging to our core values of care and respect for each other, dedication and commitment to our tasks, and putting the interest of our country above self-interest, that we, the people of the Cayman Islands, will realise the dream of living healthy and fulfilling lives. In his inaugural address in 1961 (not the first time the words were coined) then President, John F. Kennedy said, "Ask not what your country can do for you; ask what you can do for your country."

Last year I said that we have a history of stability in our economy, our society, and in our political system. I said that our stability was founded on the backs of our hard-working people, on the backs of former legislators, some of whom have gone on to glory, others who are still with us, but worked hard over the years to bring this country to where we all benefit today, and respect for the rule of law, the freedom to allocate our limited resources and the resultant distribution of the benefits of our efforts.

Almost one year later, I am proud to say that those views expressed have been confirmed by the efforts of Caymanians and residents, not only to maintain stability, but to manage their affairs, and the affairs of state, in a manner befitting a people who understand that there must be a first step on even the longest journey. Such resolve is truly a step in "The Right Direction"!

This was the theme of my contribution to the Government motion on the Strategic Policy Statement (SPS), in November of 2010. The emphasis in that speech was on the Government's strategies for overcoming the Islands' economic difficulties. But, as I noted, the successes of economic policies must be interpreted in the social context of the country for which they were conceptualised.

Madam Speaker, the foundation of the Cayman society, the heart of its people, lies in their capacity to navigate stormy waters. Our motto "He Hath Founded it Upon the Seas" speaks to a foundation that knows what pounding waves feel like, as well as the lull of a calm sea, and how to make the best of both.

In more human terms, our foundation was built on the principles of fairness, justice and equality for all, in line with the principles on which that everlasting foundation, the foundation of divine faith, was built. These principles equipped our forefathers, equipped our people to assess performance without prejudice, to approve reward without rancor, and to ascribe, or receive, praise without excessive pomp and pageantry.

Our ultimate goal is to marry our economy and society to guarantee the happiness of our people. As with any marriage, there must be a process of ongoing re-acquaintance and renewal. A good society demands a strong economy and a strong economy commands a good society. The tie that binds comes from open sharing that generates agreed common goals! One example of such openness is the comprehensive data-gathering of a census that provides important input for private businesses and public governance.

In the face of new information from the country's population Census conducted in 2010, and new information on the country's labour force, the agreed common goals for the economy and the society have to acknowledge some perceived trends which have now been confirmed by data. These trends include a

decreasing population, which has adverse implications for the Cayman Islands' economy, as I have been preaching since being returned to office.

It is accordingly imperative that my Government forges ahead with an immigration policy which seeks in a responsible way to increase the country's core population with the right kind of people. In the absence of such a policy, the revenue base is too concentrated on a limited few, and social entitlements become more expensive per head.

In light of such constraints caused by a declining population, it is important that our focus is on "Maintaining Fiscal Discipline and Providing Services," the theme of this year's Budget Address. In this regard I am proud to say that in the upcoming fiscal year, there will only be one new revenue measure, which will be on the hedge fund industry, and no external borrowing. The Government will introduce a single revenue measure during the course of the 2011/12 fiscal year: The hedge funds sector, certain "master funds" will be regulated by the Cayman Islands Monetary Authority (CIMA)—just as they are regulated in other jurisdictions—and those funds will be required to pay a very modest fee of one thousand five hundred dollars (CI\$1,500) per year.

At present, such funds are not regulated by CIMA and they do not pay any fees. Madam Speaker, the Government has received representations from leaders in the local financial services sector that such a fee could be introduced without any adverse effect on the sector.

Madam Speaker, my Government is a caring one. We acknowledge that with the present high fuel prices, including diesel, electricity costs are a strain on many households. As well as being a caring Government, we are also responsible in our management of public finances. Accordingly, the Government will use four point five million dollars (CI\$4.5 million) of the revenue expected from the introduction of the fifteen hundred dollar fee (CI\$1,500) that will be payable by certain "master funds," to provide for a rebate to Caribbean Utilities Company in respect of the Company's payment of duty on the importation of diesel to produce electricity.

The four point five million dollar (CI\$4.5 million) rebate will be made in respect of electricity consumed by residential customers. This rebate will reduce the monthly cost that residential customers incur for their consumption of electricity, and the Electricity Regulatory Authority will work closely with Caribbean Utilities Company to monitor the savings transfer to residential consumers.

Madam Speaker, summer is just beginning. And from what I can see in the electrical bills, it is going to be a long, hot summer. So we must do all that we can to assist our people with these most high, very high, electrical bills. And this is what we are doing to do that.

As well as being caring and responsible, my Government is also responsive and innovative. Accordingly, there has been discussion in recent months in respect to the benefits of introducing Daylight Savings Time in the Cayman Islands. Several organisations such as the Chamber of Commerce, the Cayman Islands Tourism Association and Cayman Finance have indicated their support for this possibility, citing several benefits of doing so, such as:

- the financial services sector would be in sync with its major New York client base;
- the arrival and departure times from US airports would remain in step year-round;
- from a cruise tourism perspective, there would be slightly longer stays in port during summer months; and
- an extra hour of daylight could encourage more physical activity through outdoor exercise.

These are only a few of the benefits that are more commonly discussed, but there are others. In order to fully appreciate the benefits and draw-backs of adopting Daylight Savings Time, I intend to set up a committee to explore this possibility and to make a recommendation to Cabinet on the matter.

As is well known, the budgetary process technically begins with the three-year Strategic Policy Statement which guides the ongoing management of Government's fiscal affairs. Such management has to show consistency in Government's policy approach. It aims also to minimise uncertainty, and is built around a drive to cost-effectiveness.

Not only must Government policy be developed with such characteristics, but its targeted objectives must be matched by an effective set of strategies for action. My Government will therefore evolve its strategies to pursue the 3-Year Foreign and Commonwealth Office (FCO) Plan to meet both the shortand medium-term objectives that have been laid in this Legislative Assembly and put into the public domain over the past year.

Madam Speaker, our fiscal achievements thus far have been nothing less than commendable, whether seen in purely statistical terms or as a measure of Government's commitment to a "Partnership for Recovery."

As we undertook our growth strategy, we had to recognise early on, the urgency of correcting the disastrous fiscal policy of the previous Administration, under the People's Progressive Movement. The evidence suggests that we are on course in turning around the poor fiscal position in which we found the Country at the start of this term.

Still, Madam Speaker, there is no room for complacency. The concept of rebalancing that is at the heart of international economic recovery is equally relevant in the Cayman Islands context where internal rebalancing is a necessary prerequisite for sustainable economic growth.

Hence, in implementing our national debt management strategy, we proceed on four fronts:

- 1) to control borrowings;
- 2) to improve pension security;
- 3) to increase reserves; and, as far as possible,
- to bring our budgets into sustainable Surpluses.

This strategy is embraced with future generations in mind. My Government is bound and determined to manage the country's fiscal affairs prudently, and to leave our children and grandchildren with positive prospects, not to leave them the mess we found—deficit budgets, increasing debt, eroded reserves, and inadequately funded pensions.

As I said in the Government Motion on the 2010/11 Strategic Policy Statement, the accumulation of national debt is the natural consequence of having to finance persistent fiscal deficits. A Government may choose to borrow to invest in infrastructural development; but it begins to add up. And soon, on top of repaying the capital, there is the added burden of having to pay accumulating interest on increasing debt. This is not difficult to understand. What is more difficult is to make it a top priority that we maintain fiscal discipline, now and in the foreseeable future. But do this we must. Such discipline is not optional, as we are now in the hands of the Foreign and Commonwealth Office, who is unrelenting in our expenditure and borrowing. That's why we are here at this late hour.

Madam Speaker, there is also no room for complacency in pursuing our Labour Force Strategy, especially with the recent decline in the country's population. One obvious objective is that unemployment must be minimised, especially in small vulnerable societies like ours.

The country's improved fiscal performance over the last twenty-four months may allow the Government to accommodate some relief for new development, to further stimulate business activity. As I undertook in the 2010/11 SPS, my Government has offered temporary reductions in the duties on construction materials to facilitate new investment and enhance job creation.

Plus, Madam Speaker, we have assisted our people in numerous and various waivers of stamp duty and import fees to help various aspects of our economy and to help various people and organisations—social clubs—as they move about doing a policy that helps the country overall.

#### **Government Finances**

I wish now, Madam Speaker, to look at Government's finances in the context of what we came and found, and what we have been able to achieve thus far. It is an accomplishment worth reporting and worth repeating here today.

Madam Speaker, over the course of the last two years, this Administration has turned around this

country's fiscal position. We have had to do some borrowing within the last year, but maintaining fiscal discipline has been our hallmark, to the extent that even the most partisan among us should admit that Government's finances are moving in the right direction.

His Excellency the Governor stated this fact in his Throne Speech. It has been a deep-seated personal fear of mine that had the Government that I lead, not improve the state of public finances in these Islands, there was a grave danger of devaluation of our currency. By practising fiscal discipline, my Government has averted that danger and grim prospect.

In its first full year of office, we have been able to reduce the unaudited deficit for the entire public sector to fifteen million dollars (CI\$15 million), for the year ended 30<sup>th</sup> June 2010 (last year). For the year ended 30<sup>th</sup> June 2009 there was a deficit of eighty-one million dollars (CI\$81 million). Our achievement—to reduce the deficit by a whopping sixty-six million dollars (CI\$66 million)!

And, Madam Speaker, I hear someone on the other side saying "unaudited." They can very well speak to audits, because they didn't do any! But, Madam Speaker, on top of that there was some \$120 million deficit in the capital side. The Leader of the Opposition said that I am stupid for accounting for that deficit. Ha, ha! Ha, ha, ha! Because, Madam Speaker, the deficit is when you are spending and you don't have the money; but you very well have to account for it because you spent it. But by them not doing audits, you don't know. So he can very well lambast me and call me stupid, because I have said that the \$81 million plus the \$120 [million] is a deficit of \$200 million. And he can row with me, but he also has to row with the Foreign Office and who says "You shall account for this." And he knows, Madam Speaker, who put us in the hands of the Foreign Office with our Budget.

Since 2009, Madam Speaker, the fiscal position has shown further improvement. For the first ten months of the current fiscal year, the period from 1<sup>st</sup> July 2010 to 30<sup>th</sup> April 2011, the entire public sector had an unaudited Surplus of seventeen point six million dollars (CI\$17.6 million). This is the combined result of an unaudited surplus of fourteen point one million dollars (CI \$14.1 million) for Central Government plus an unaudited surplus of three point five million dollars (CI\$3.5 million) for the Statutory Authorities and Government-Owned Companies.

Projections that were received from chief officers and chief financial officers indicated that it was possible central Government would incur a deficit of four point six million dollars (CI\$4.6 million) to 30 June 2011. To avoid this possibility, my Government met with chief officers and chief financial officers to establish revised expenditure limits for the year to 30 June 2011 (end of this month). If these revised limits are adhered to (and I have no doubt that they will be), it is expected that the year to 30 June 2011 will end with a small surplus.

To put this performance in context, it must be noted that the 2010/11 Budget approved by the Legislative Assembly in June 2010 (last year), indicated an entire public sector deficit of thirty-one point nine million dollars (CI \$31.9 million) for the current fiscal year ending 30 June 2011.

Although a very small surplus of approximately four point five million dollars (CI \$4.5 million) for the entire public sector is anticipated in respect of the 2010/11 year, this small surplus would represent a tremendous improvement to the projected deficit of approximately thirty-one point nine million dollars (\$31.9 million). This outstanding improvement is not accidental, Madam Speaker, it reflects proper fiscal discipline by this Government.

This improvement resulted from better than expected revenue performance—again proving the Opposition wrong that the revenue was going to be less this year. It exceeded what we said—and, continued discipline in relation to Government's expenditures.

In terms of Government's revenue, a figure of five hundred and ten point three million dollars (\$510.3 million) was budgeted for the fiscal year ending 30<sup>th</sup> June 2011. Recent forecast figures indicate that revenue will be approximately fifteen million dollars (CI\$15.0 million) more than the budgeted figure, or about five hundred and twenty-five million dollars (\$525 million).

On the expenditure side, operating and financing expenses of five hundred and forty point six million dollars (CI\$540.6 million) were budgeted for, but it is expected that the figure at the end of June 2011 will be eighteen million dollars (CI\$18.0 million) less than this: that is, five hundred and twenty-two point six million dollars (CI\$522.6 million).

Madam Speaker, the results outlined above are outstanding, especially since they follow and build-on the positive results the Government achieved in its first year of management that ended on 30 June 2010. Should those on the other side of the aisle judge our performance without prejudice (although I have no hope for that) they would acknowledge our achievement—not that we really expect the praise.

Madam Speaker, to date Government's revenue is ahead of the budgeted figure because it reflects an underlying improvement in the economy when analysed on a sector basis.

Based on actual performance in the 10-month period ended 30 April 2011, the improved revenue performance has come predominantly from two sources: (1) domestic levies on goods and services are up ten point four million dollars (CI\$10.4 million); and (2) levies on property are six point five million dollars (CI\$6.5 million) more than budgeted.

On the sector basis, the two major economic sectors, financial services and tourism, are both showing significant improvements in revenue for the first

ten months of the current fiscal year when compared with the corresponding period in the previous year.

Financial services revenues for the 10-month period to 30 April 2011 are nineteen point seven million dollars (CI\$19.7 million), greater than in the similar period in the 2009/10 fiscal year. Tourism-related revenues for the 10-month period to 30 April 2011, are zero point six million dollars (CI\$0.6 million) more than those revenues in the corresponding period in the prior fiscal year.

The above-par revenue performance in the tourism sector has occurred as a result of an 8.2 per cent increase in long-stay arrivals, which accompanied a 3.9 per cent increase in cruise-ship passengers for the 10-month period to 30 April 2011. The Department of Tourism is reporting an overall 6.5 per cent over-performance in coercive revenue, when compared to the year-to-date budgeted figure, but an overall improvement of 12.1 per cent in the 10-month period ended 30<sup>th</sup> April 2011, when compared to the corresponding period in the previous fiscal year.

An outstanding performance in revenue of twenty-seven point three million dollars (CI\$27.3 million) from levies on properties, has realised a collection 31 per cent higher than expected on the projection for the 10-month period. This outstanding performance also represents a 35 per cent increase when compared with the corresponding period in the previous fiscal year. These great results for levies on properties are due primarily to large volume transactions effected in January 2011.

Madam Speaker, when the accounts are assessed on the basis of other indicators, our fiscal performance is equally commendable. The reported total cash balances from all sources as at 30<sup>th</sup> April 2011, was two hundred and twenty-six point six million dollars (CI\$226.6 million). When this figure is looked at on a trend basis, it constitutes a material improvement, for as at 30<sup>th</sup> April 2008, the Government's cash balances stood at one hundred and twelve point six million dollars (CI\$112.6 million). It decreased to seventy-seven point one million dollars (CI\$77.1 million) as at 30<sup>th</sup> April 2009, and rose to one hundred and thirty-six point four million dollars (CI\$136.4 million) at 30<sup>th</sup> April 2010.

For the 10-month period to 30<sup>th</sup> April 2011, the positive cash flows reported from Operating Activities of seventy-one point three million dollars (CI\$71.3 million) resulted primarily from revenue generated from the financial services sector. Madam Speaker, this is an encouraging indicator as that industry has gone through so much pounding internationally and uncertainty locally.

Madam Speaker, there are major benefits arising from the good fiscal discipline of the Government:

 it reduces the need for introducing revenue measures – which hurts peoples' pockets and

- therefore potentially hurts spending, and local investment;
- it puts checks on Government's expenses and this in turn means that the private sector can price its goods and services at a lower amount and therefore remain competitive; and
- 3) it reduces the need for external borrowing which in turn reduces the debt burden on the public purse, and as such Government's resources can then be more extensively utilised to provide services that the public needs.

There is absolutely no doubt that the Government is playing its part in the partnership for recovery through the maintenance of fiscal discipline. Such discipline will in turn play its part in making a brighter future a reality for all Caymanians and residents in these Islands.

It may therefore be expected that the outlook for the upcoming fiscal year 2011/12—which is presented a little later—will benefit from the practices of the Government over the last two years. Indeed, the 3-Year Foreign and Commonwealth Office Plan, which goes to the year 2012/13, embraces the fiscal discipline so evident in the Country's current direction.

#### **International Environment**

Madam Speaker, to ensure a healthy and sustained economic recovery globally, rebalancing has to take place on two fronts: the external and the internal. However, the process of external rebalancing may be compromised by increases in oil prices, rising food prices and slow job creation that have characterised recent international economic developments, not to mention the impact of the continued uncertainty in the Middle East.

Since coming to office, my Administration has had to cope with a very unfavourable global economic environment, the full impact of which was felt in the domestic economy in 2009/10. Though the international impact was less harsh in 2010, a more increased and sustained political disruption was carried on with calls by the Opposition for civil disobedience which has caused investor nervousness. Nevertheless, it is the investor-friendly policy stance of the Government that has prevailed, and has caused the Country to be in a more favourable position today.

In the face of all kinds of fiscal stimulus packages across the region by other Islands, as well as internationally, my Government opted for maintaining fiscal discipline. As a result, in spite of the slower than expected economic recovery, especially in the United States and the United Kingdom, our domestic economic fundamentals are heading in the right direction.

If the recent uncertainty in the world economy is not positively resolved, my Government is prepared to be more flexible in inspiring domestic economic activity.

Our domestic recovery, which was stalled for the whole of 2009 and the first half of 2010, improved in the last quarter of 2010 and continued into the first quarter of 2011. The country is being positioned to take advantage of the momentum from the global economic growth of approximately 5.0 per cent in 2010 and the expected growth of four 4.4 per cent this year. However, we are conscious that most advanced, and a few emerging, economies still face major economic adjustments, including reforms in the financial sector.

Madam Speaker, as we identified in the 2011/12 Strategic Policy Statement in November last year, the United States and the United Kingdom are two of the countries whose recovery is closely watched by the Caribbean. The United Kingdom in its attempt to rebalance its internal and external economic fundamentals seems set for an uneven recovery period over the next few years. Economic growth in the United Kingdom is projected to be 1.7 per cent in 2011, with the unemployment rate hovering around 7.8 per cent.

In the United States, the recovery so far has been weak due to sluggish personal consumption resulting from a sharp deterioration of household net worth. Currently, unemployment in the U.S remains high, at an estimated rate of 9.1 per cent as at May 2011 (according to the US Bureau of Labour Statistics). In addition, banks are trying to reduce their leverage and improve their balance sheets and have developed a bias against consumer lending. Consumers are expected to be impacted by high debt, falling asset values, and weak credit growth.

Predictions suggest that the US economy will recover very slowly, with growth weaker than during previous recoveries. The GDP reached 2.8 per cent in 2010 and is expected to again be approximately 2.8 per cent in 2011. Unemployment will remain stubbornly high and inflation low: US inflation was 1.6 per cent in 2010 and it is expected to be approximately 2.2 per cent in 2011.

#### Influence of Population Census and Labour Market Report

Madam Speaker, starting Census Day, October last year, data collection for the Cayman Islands 2010 Population and Housing Census was conducted over the scheduled six-week period. A national Census is done every 10 years, but its timing could not have been better, given that one of the 19 broad outcome goals of the Government is "Preparing Our Labour Market for Future Opportunities."

In addition to the vital social and economic data collected in the population census, there was an accompanying labour survey. With this data, policy-makers are in a better position to assess the social impact of economic conditioning, including the extent

of economic hardship in our population, or any desirable direction of change in the economy.

In the case of the Cayman Islands, the labour force has a high degree of transient labour which moves in relation to the state of the economy. This has significant implications for the level of domestic demand in our economy, which becomes especially noticeable during an economic downturn. It is imperative that population trends and, by extension, changes in the labour force, are monitored and managed appropriately.

Madam Speaker, preliminary results from the 2010 Census show that the Cayman Islands' non-institutional population consisted of fifty-four thousand, three hundred and ninety-seven persons. This represented a decrease of 1.5 per cent compared to the revised 2009 population estimate of fifty-five thousand, two hundred and fifty. This decrease is a cause for concern, as I have noted previously.

Madam Speaker, the estimated total labour force in 2010 comprised thirty-five thousand, eight hundred and fifty-nine persons with thirty-three thousand, four hundred and sixty-three employed, and two thousand, three hundred and ninety-six unemployed. While the number of employed persons declined by 1.3 per cent, the number of unemployed rose by 9.9 per cent. Madam Speaker, the resulting unemployment rate as of October 2010 was 6.7 per cent. When compared to 2009, the unemployment rate increased by 0.7 percentage points.

Conversely, the rate of employment declined from 94.0 per cent in 2009 to 93.3 per cent in 2010.

The new information from the population census [of 2010] and the accompanying labour market report allows us to take stock of some of the very important economic and social parameters which are vital to the management and planning of our development. This is why we so eagerly await the publication of the full report and analysis at the end of this calendar year. In the meantime, some important broad-brush points can be made:

- Of the estimated total non-institutional population of fifty-four thousand, three hundred and ninety-seven (54,397), George Town accounts for the majority, that is 50.9 per cent, followed by West Bay 20.7 per cent and Bodden Town 19.0 per cent.
- There were slightly more females (50.6 per cent) than males (49.4 per cent) in the population. This was evident in all Districts except in George Town. In Bodden Town, the proportion of females was higher than in any other District.
- A comparison with the 1999 Census figures shows that the population increased by fifteen thousand, three hundred and seventy-seven (15,377) persons; or by 39.4 per cent, and grew at an average annual rate of 3 per cent.

If the population were to continue to grow at this rate, it would double its size by the year 2033. It is therefore the fluid nature of the population that is problematic, especially as it relates to proper social and economic planning. Madam Speaker, Bodden Town experienced the highest growth during the intercensus period, a 79.4 [per cent] population increase at an average annual rate of 5.3 per cent. This District has dramatically increased its share of the population over the past 30 years, from 9.5 per cent in the 1979 Census to 19.0 per cent in the 2010 Census.

All the other Districts have experienced a gradual decline in their share of the population over the past 30 years, except George Town, which had experienced gradual increase up to 1999. Although George Town's share of the total decreased during the 1999–2010 period, it continues to maintain the biggest share of the population.

My Government looks forward to the more detailed population census report, as well as the labour market report with additional indicators such as the size of employment, work hours and earnings, analysis by Caymanian/non-Caymanian status, by gender, by occupation, and by industry, which will be made available as part of the Census Report to be published by the end of 2011.

Such detailed information will help in preparing our labour market for future opportunities as we seek among other objectives during the coming fiscal year 2011/12 to:

- establish a National Work[force] Development Advisory Council;
- make amendments to the National Pensions Law and Regulations;
- support the unemployed, including job placement, counselling and interest assessments;
- expand the National Employment Passport Program to new areas including Seniors@Work and Ex-Offenders@Work;
- continue to offer an enhanced programme at the Civil Service College;
- develop a national training plan that addresses lifelong learning and continuous improvement and re-training options (especially in TVET and career areas) for all Caymanians, including those with different capacities and different starting points;
- enhance careers assessment, guidance and counselling services, both for schools and job seekers; and
- complete the reorganisation of the Department of Employment Relations, to establish the Human Capital Development Agency, and the new Department of Labour and Pensions.

#### Fiscal Outlook for 2011/12

Madam Speaker, I turn to the fiscal outlook for the next year 2011/12. The improvement of the Gov-

ernment's finances that was outlined earlier has been maintained in the projections for the fiscal year 2011/12. The Government's fiscal strategy for the 2011/12 Budget is consistent with what was proposed in the 3-Year FCO Plan. This strategy is centred on the primary goal of steering Government's finances towards compliance with the Principles of Responsible Financial Management.

As identified above, the United Democratic Party Government has taken definitive steps to control expenditure in a sensible and logical manner. Having commissioned the Miller Report, the Government took its recommendations seriously and initiated an extensive review of public sector entities aimed at reducing the costs of delivering services to the public.

The 2011/12 Strategic Policy Statement has established clear aggregate financial targets for the fiscal year 2011/12. These aggregates include operating targets, balance sheet targets and cash flow targets. The operating targets reflect the three main numbers from the operating statement: operating revenue, operating and financing expenses and operating surplus or deficit. The surplus or deficit is the key operating measure as it indicates the net change in Government's financial status over a one-year period.

Madam Speaker, operating revenues are expected to be five hundred and thirty-five point eight million dollars (CI\$535.8 million) in 2011/12. Operating expenses are projected at four hundred and eighty-nine point nine million dollars (CI\$489.9 million) in 2011/12; so that the surplus of Central Government, after deducting thirty-three point eight million dollars (CI\$33.8 million) of financing costs, and expenses arising from foreign exchange transactions, is forecast to be twelve point one million dollars (CI\$12.1 million) in the 2011/12 fiscal year.

One of the major elements of the Government's fiscal strategy for the year 2011/12 relates to the development and implementation of a more stable and sustainable revenue base. Continuing the efforts which commenced with the 2009/10 Budget, the Government will only introduce one new revenue measure (which I outlined earlier) that will only impact on the average man on the street in the Cayman Islands, in the sense that it will be utilised to his benefit.

Madam Speaker, the balance sheet reports the assets and liabilities of the core Government and the difference between them is termed "Net Worth". Net Worth can be thought of as the amount the citizens of the Islands have invested in the Government, and is the public governance parallel to shareholders' funds in a company. The balance sheet targets reflect the two main measures important to assess a Government's financial position: borrowings and Net Worth.

The Government is not budgeting for any new borrowings in the fiscal year 2011/12. This is consistent with the Government's fiscal strategy of financing the development of new infrastructure through operat-

ing cash flows, and utilisation of certain assets by undertaking Private Financing Initiatives (PFIs).

Madam Speaker, the decision to not incur new borrowing in 2011/12 is a major accomplishment, and a dramatic policy change from the past. It demonstrates in a most profound way one of the significant benefits of the maintenance of fiscal discipline practiced by this current Administration.

As stated earlier, the fiscal discipline has reduced the need for external borrowing and, therefore, reduced financing costs. As a result, the available resources can now be diverted to provide services within the public needs. Furthermore, the Country's debt burden will fall, thereby protecting the public's purse. Madam Speaker, this is another important first achieved by this Government. It is difficult to remember the last budget in which there was no external borrowing proposed. My Government claims this as a major accomplishment.

If they want to know what we accomplished, tell them I said to check that one off.

In light of our fiscal discipline, the Central Government outstanding debt is expected to decrease to five hundred and ninety-nine point three million dollars (CI\$599.3 million) at the end of 2011/12, from six hundred and twenty-five point nine million dollars (CI\$625.9 million) at the end of 2010/11. This reduction reflects the debt servicing of the Government over the coming fiscal year and is the companion benefit of "Maintaining Fiscal Discipline."

Net Worth is expected to be at four hundred and eighty-five point six million dollars (CI\$485.6 million) and four hundred and eighty-nine point three million dollars (\$489.3 million), at the end of 2011/12 and 2012/13, respectively.

Madam Speaker, the cash flow targets relate to the three categories that make up the cash flow statement: operating cash flows (consisting of operating receipts and payments); investing cash flows (made-up of equity injections and the purchase or construction of assets); and financing cash flows (which relate to loan repayments). Net operating cash flows are targeted to be thirty-seven point four million dollars (CI\$37.4 million) in 2011/12.

Madam Speaker, a key benefit of our fiscal prudence is that the Government's cash reserves are forecast to be one hundred and nine point four million dollars (CI\$109.4 million) at the end of 2011/12; this is equivalent to 84 days of executive expenditure, and is only 6 days short of the 90-day cash requirement specified in the Public Management and Finance Law (PMFL).

It is as a result of not complying with this minimum requirement that the Foreign and Commonwealth Office can now dictate what our Budget will be. If the Government were minded to borrow in future years—which it is not so minded—this means those choices still remain under the dictate of the Foreign and Commonwealth Office.

Alongside the operations of central Government, another fiscal strategy is to minimise losses by public authorities, and reduce the level of operational and capital support required from central Government over the next three years. The Government is committed to working with the relevant Boards to implement appropriate policy actions necessary to realise this goal.

In the context of the "Partnership for Recovery" which we embarked on in last year's budget, it is appropriate to recognise the need for ongoing development of infrastructure in order to support our country's economic development. The Government will continue to seek partnership with qualified third-party entities for the development of large necessary capital projects. I will give some examples shortly, Madam Speaker. The primary objective of this strategy is to minimise the financial burden of these developments on the public purse while simultaneously creating real economic activity and new opportunities.

The aggregate financial targets for the central Government have been established by Cabinet for 2011/12 to achieve as close-as-possible compliance with the 3-Year FCO Plan agreed between the Government and the Foreign and Commonwealth Office in May 2010. Having to strike an agreement with the FCO on the Budget is not something that is desirable to me as the Premier and Minister for Finance, nor desirable to my Government, but it is something that we cannot get away from since this situation was brought about by the PPM when it left the Islands' finances in such a terrible state.

#### **Domestic Outlook and Strategic Focus**

The upcoming fiscal year 2011/12 is therefore a critical part of the 3-Year FCO Plan. The strategies outlined in the 2011/12 Strategic Policy Statement, combined with the 2011/12 Budget, outlines the structure within which Government's policy will be pursued. In the circumstances, the up-coming fiscal year is the pivot-period in the 3-Year FCO Plan. However, it is essential to understand the domestic economic outlook against the backdrop of the global economic environment. The 3-Year FCO Plan is based on five strategies which the Government is committed to implementing over the medium term.

The strategies that underpin our various initiatives are: reform of the public sector; limiting new borrowings; realignment of the existing revenue base; reducing operating expenditure; and pursuing PFIs as a sensible alternative source of capital financing.

#### **GDP Growth**

The external and domestic expectations point to growth of real GDP in 2011/12 of 1.5 per cent. Slightly stronger growth of 2.3 per cent and, 2.5 per

cent are, respectively, forecasted for the fiscal year 2012/13 and the fiscal year 2013/14.

As a small, open economy with a history and structure closely linked to the large, mostly free-market and advanced economies, it is expected that the economic forecasts for the Cayman Islands will remain linked to the outlook for these economies, as well as recent local performance. The overall growth forecast for the advanced economies in 2011 of 2.4 per cent is lower than the 3.0 per cent growth rate in 2010, in light of some risk factors. Among such factors are high public debt, household liabilities and financial sector reforms. The recent increases in oil prices, food prices and interest rates, have added to the concerns that are likely to retard the rate of growth in the advanced economies for 2011 and beyond.

Available projections beyond 2011 are cautiously positive with GDP growth for the advanced economies for 2012 being projected at 2.6 per cent and, in 2016 the growth rate is estimated to be 2.4 per cent. These projections, Madam Speaker, must be seen in the context of the pre-crisis growth rate of 2.5 per cent during the period 2000–2007, in advanced economies.

It is expected that Cayman's industries, particularly financial services and tourism, will show a lagged response to the international economic projections. As a result, domestic economic growth will get stronger from next year. When such growth returns and is sustained, then the prospects for population growth are also enhanced. In turn, the growth of the population serves to stimulate domestic demand. It is therefore expected that the pre-crisis population level in the Cayman Islands will be re-established by fiscal year 2013/14.

For the next three fiscal years, it is anticipated that revival of domestic demand will rely mainly on household consumption and on investment in residential and non-residential buildings as various private-sector-led projects are commenced. Growth in Government's consumption and capital spending are also expected to remain restrained in view of its necessary deficit-reduction fiscal stance.

Once underway, the Government's proposals for cruise-ship docking facilities, airport improvements, developments at the Turtle Farm, the start of developments in the Special Economic Zone and the construction of Medical Tourism facilities will positively impact the previously subdued growth outlook and, over the next three years, GDP should grow with a positive impact on the citizens and residents of the Cayman Islands and on Government's finances. And that is the aim and objective of my Government's policy.

#### **Inflation Rate and Employment**

Continuing weakness of domestic demand for rented housing is expected to have a dampening ef-

fect on the overall price index. The inflation rate in fiscal year 2011/12 is forecasted at 2.1 per cent barring major shocks in global commodity prices, given that there will be no changes in domestic duty or tax rates.

The unemployment rate is forecasted at 6.1 per cent in the fiscal year 2011/12. This represents a marginal decline from the previous fiscal year. It is expected that there will be a firm upturn in employment in 2012, on the expectation that the financial services industry, as well as the tourism industry, will show a broad-based expansion in the second half of 2011.

It is expected that local employment will lag behind forecast output growth, mainly in view of a low-growth outlook for the labour-intensive construction industry over the next three years. Therefore the unemployment rate will gradually decline to 5.4 per cent for fiscal year 2012/13 and to 4.5 per cent in the fiscal year 2013/14. Though a sustained improvement in the employment level is expected, the number of people employed will remain below the pre-crisis 36,266 persons seen in the fiscal year 2007/08.

#### **Current Account**

For the fiscal year 2011/12, the deficit on the current account of the balance of payments is expected to reach 14.2 per cent of GDP. It is expected that net exports will show wider deficits as, following the modest revival of consumption by households and local industries, merchandise imports are expected to show positive growth.

In the next two years, the current account deficits are forecasted at stable rates, 14 per cent of GDP in 2012/13 and 13.5 per cent of GDP in 2013/14. These forecasts are premised on the strong growth of outflows for imports and for income payments, which are likely to outweigh improvements in receipts from the financial services and tourism sectors.

Once the strategies outlined in the 2011/12 Strategic Policy Statement are followed and the objectives for growth, the inflation rate, employment, and the current account of the balance of payments are being met or within reach, then it is imperative for the Government to stay committed to its operating targets, balance sheet targets and cash flow targets.

In that regard, we are anticipating that operating revenues will increase at a moderate pace in line with the forecast improvement in the major macroeconomic indicators for the Cayman Islands over the fiscal years 2012/13 and 2013/14. Similarly, operating expenses are forecast to decrease for the same two financial years. They are both indicative of the Government's commitment to restoring prudent financial management and control.

In the coming fiscal year 2011/12, the Government is not budgeting [for] any new borrowings, nor is it planning to borrow in the 2012/13 year. This is

consistent with the Government's fiscal strategy of financing the development of new infrastructure by operating cash flows, and the sensible use of PFIs. As a result, the country's outstanding debt is forecast to decrease to five hundred and seventy-three point three million dollars (CI\$573.3 million) in 2012/13, and decrease further to five hundred and forty-seven point four million dollars (CI\$547.4 million) in 2013/14.

Madam Speaker, for me that is still too slow a progress. Nevertheless, we are planning in that direction

#### **Economic and Social Policy Focus**

Madam Speaker, let me now return to the marriage—that marriage to which I alluded in the introductory remarks between the economy and the society.

Madam Speaker, let there be no doubt about how challenging the times have been over the last two years, but equally let there be no doubt that this Government has brought a new rigour of fiscal discipline.

Like New York Governor Mario Cuomo said in his keynote address to the Democratic Convention in San Francisco in 1984 in which he said: "We believe in a government characterized by fairness and reasonableness, a reasonableness that goes beyond labels; that does not distort or promise to do what it knows it can't do."

My Government's task is not only to be reasonable and fair, but to ensure that what it knows it can do, it does well, and does it in the interest of the Caymanian family. As we emerge from the storm, let us hold our heads up high and face the future with refreshed and renewed spirits.

Over the last two calendar years, 2009 and 2010, the Cayman Islands' economy contracted by approximately 11 per cent, yet the unemployment rate increased by only 0.7 percentage points. With the fuller Labour Market Report arising from the results of the 2010 Census, which is to be published later in this calendar year, we are expecting to be in a better informed position with regard to the relationship that exists between rates of economic growth and rates of employment in the Cayman Islands.

In the 2011/12 Strategic Policy Statement tabled here in the Legislative Assembly in November 2010, I said that the unemployment rate receives a lot of attention because it tells us something about the way our limited resources of land, labour and capital are being allocated in the economy; it is in this sense, a measure of economic efficiency. It signals to us what needs improvement—in particular, those areas experiencing difficulty.

Furthermore, I said that policymakers, like us, are therefore very highly conscious of the ramifications of unemployment, to the extent that it has to be treated as an ultimate indicator of the country's economic performance. That's the simple truth! What

good is it if by some measures we have a strong economy, if people cannot find work?

Madam Speaker, it is quite remarkable that the Government has been able in a difficult worldwide economy, to turnaround the country's fiscal condition. This augurs well for the Government's objective of creating a vibrant yet stable and sustainable economy: that is the single, most important requirement for the creation of sustainable jobs.

A significant part of achieving stability and sustainability in the economy is to ensure the successful participation of Caymanians in the financial services industry and in tourism. We are confident that by increasing the participation of locals in these two critical sectors, we can establish a more meaningful and enabling environment that supports our Caymanian small businesses.

Madam Speaker, my Government's approach is that the key to having a more vibrant economy is more effective partnership, be it public/private sector partnership, domestic/foreign partnership or worker/employer partnership. This all fits into our "partnership for recovery," a theme we carry forward from last year's Budget Address.

The following initiatives have been identified for implementation in the financial services industry during the coming fiscal year 2011/12 to ensure that the partnership approach is sustained and strengthened:

- support Private Financing Initiatives (PFIs) for large Government capital projects;
- continued diligence to address issues relating to the integrity of the Cayman Islands financial services industry;
- maintain a highly effective regulatory environment to attract users and providers of financial services;
- develop and implement marketing campaigns that enhance the image and profile of the Cayman Islands as the investment location of choice;
- continue the development and implementation of a strategy for maintaining sustainable growth in listings on the Cayman Islands Stock Exchange;
- enhance Cayman's position on the world stage by focusing on new markets;
- explore new economic activities to support sustainable revenue;
- develop and implement new immigration policies;
- enhance the image of the Cayman Islands through representation at both local and overseas meetings, conferences and events and effective use of electronic media;
- attract the interest of foreign film and television productions that can utilise the jurisdiction for filming purposes, while seeking entry and development opportunities for local talent;

 provide a one-stop repository of information for businesses seeking to expand, relocate to, or establish, a presence in the Cayman Islands.

In the tourism industry, the following initiatives will be pursued in the 2011/12 fiscal year:

- implementation of the National Tourism Management Policy;
- management and enhancement of the image of the Cayman Islands Tourism Brand;
- continued development of Human Resources Capital for the tourism industry;
- development of an enhanced environmental program for the tourism sector;
- improve visitors' experiences through education, improved signage, and technological enhancements;
- preserve and enhance the environment and history of tourism attractions through physical renovations and social awareness including heritage and historical content;
- develop nature-based/soft adventure tourism in the Sister Islands and Grand Cayman; and
- enhance Cayman Turtle Farm with a cruiseship pier.

In the area of development, solid progress is being made towards the drafting of an Area Plan for George Town. Similar area plans will be developed for all our three Islands and, through their integration, will emerge much of the output for a National Integrated Plan for our three islands under the National Planning Initiative. In the George Town Area Plan, for example, the first project will be the Hope Park, expected to be complete in January 2012. This will combine a quality green space for downtown George Town, with the Christian Heritage and National Heroes commemorative installations. (That is, the park which we broke ground for the other day, Madam Speaker, where the old Tower Building existed.)

Additional development initiatives will include:

- improvement of the experience of cruise-ship tourists by upgrading the existing cruise ship arrival facilities in George Town and at the Spotts Landing;
- improvement of the efficiency of both the cruise and cargo port operations by separating and establishing new facilities;
- improvement of efficiency of the cargo operations by repairing and enhancing the cargo facility in Industrial Park;

[inaudible interjection]

The Premier, Hon. W. McKeeva Bush: Have your fun.

[inaudible interjection]

The Premier, Hon. W. McKeeva Bush: As much as you are grinning it seems that it must be some fun to you.

- introduction of an x-ray scanning machine at our cargo facilities. This is expected to cost approximately one million dollars in this budget; this will be money well spent, as we have found from our spot checks too many instances of contraband coming in, including firearms smuggling;
- continuation of the upgrade of the Owen Roberts International Airport, in a phased manner, in order to meet growing capacity requirements of the Cayman Islands, including development and extension of the existing runway;
- continuation of the upgrading and development of roads throughout the Islands

As we continue to grow, the demands for infrastructural services and public safety increase, including our firefighting capacity. My Chief Officer for Tourism, Mr. Carson Ebanks, has recommended, and I have accepted, that a committee be established to report on the feasibility of establishing a support Volunteer Fire Brigade to assist the Fire Department with their growing responsibilities. This may be an effective cost-saving.

Madam Speaker, to pursue success and greater participation of Caymanians in the financial services industry, we will enhance careers assessment, guidance and counselling services, both for school leavers and job seekers.

Madam Speaker, to offer more support to our Caymanian small businesses, we will:

- implement programs to assist Caymanians in improving themselves and their communities, especially those with bankable propositions who do not have ready access to conventional financing; and
- continue to offer loans through the Cayman Islands Development Bank, particularly for small businesses and low income housing.

We are confident that not only will the international situation turn for the better, but so too will Cayman's economy be strengthened. Projects such as the infrastructure developments for the Port and Airport, as well as the Dr. Shetty Hospital and Cayman Enterprise City, indicate the strength of the economic activity we can expect in the very near future.

How can Caymanians participate in the wealth that such projects will create? How can they own a bigger piece of the future of these islands? It is time that we actively broaden Caymans' equity participation in our economic growth.

I am committed to exploring ways to create investment opportunities for Caymanians, for exam-

ple, creating a structure for participation in cruise tourism uplands facilities, through an accessible, transparent investment vehicle, is an example of one possibility to be explored.

Madam Speaker I see this as a good example of what I'm talking about, as we are embarking on the development of our Cruise Port. The investment in this will be probably in the region of \$300 million. The generation of income from that project over something like 30-45 years, will be in the hands of a private company (simply because the Port does not have the money to do it—we need it, and Government does not have the money, so we have to get a private sector partner) and it will be probably upwards of over \$500 million for those amount of years. It is just this type of investment opportunity that our people must share in. This is what I mean by equity participation.

I will ensure a vehicle is formed to participate in the development of the Cruise Port. In addition, since we will be developing a sewerage system, there's no reason why our people should not have that opportunity for investment also.

Consultation among relevant government agencies and private sector entities has already started, and I look forward to inviting public involvement, following early and fruitful exploration of this objective. Some will probably poke fun at it; but, Madam Speaker, I see the amount of interest that is generated by that project—that I am taking a beating on the radio shows, and taking a beating on the blogs, because I recognise the amount of money that will go into a project. And I believe that Caymanians must be able to buy a share in it if they want to, and that is what I will ensure happens. And I will be inviting people to a reception to get their feedback and to form a steering committee to do that.

There is a generation of interest, as I said. So much so, that I am taking a beating all around for it. But I have a surprise for them; they won't get it. The Caymanian people, if they want it first, will buy into it and be the owners of that upland facility on the dock.

In Agriculture we will:

- continue to support the Market at the Grounds; and
- continue to support and assist farmers on all three Islands
- focus policy development on achieving food security for the Cayman Islands

As was noted in the introductory remarks, a good society demands a strong economy and a strong economy commands a good society. One of the critical paths to the creation of a good society is to give equal opportunity to its citizens. In this regard, the key is to develop a world-class education system which is fully accessible, and contributes to the country's growth and development. This is an area where there is a bond of common interest between the economy and the society.

In this regard, we intend that there will be:

- full implementation of the new governance model for the education system;
- continued implementation of the Education Stabilisation Plan;
- development of the National Strategic Plan for Education (to include Primary, Secondary, and Tertiary, as well as Special Needs);
- development of the new Cayman Islands National Curriculum;
- introduction of a revamped Early Childhood Care and Education System;
- support and further develop the Autism Diagnosis and Support Program in a multi-faceted approach with the Office of the Premier and the Ministry of Health;
- completion of the Clifton Hunter High School
- continuation of work on the construction of the John Gray High School, on a phased basis;
- completion of construction, following new master plans for physical plant at primary school level:
- full introduction of the BEST model of interventions for at-risk students, in partnership with other Ministries and Agencies;
- reform of the Alternative Education Centre (Something, Madam Speaker, that, I must add, needs that serious effort and emphasis by this Government. And I am glad that the Minister and his department and chief officer are putting that emphasis on the reform of the Alternative Education System. It is depressing what is happening there.)
  - enhancement of secondary education student services (a new career assessment, guidance and counselling centre);
  - enhancement of life skills programmes, and character and values education generally;
  - continuation of parent training and support programmes
  - enhancement of leadership training in the field of education and teacher development;
  - development of a National Literacy Plan:
  - development of a National Numeracy Plan;
  - launch of a targeted summer school program for Year 2 students focusing on literacy;
- development of a new postgraduate teacher training programme; (And I must add here that this is something close to my heart. I believe this will

augur well for education in the future)

- introduction of a revamped graduation criteria for high schools (to include academic criteria for the first time);
- identification and dismantling of existing barriers to achieving a high-performing Cayman Islands education system;
- development of a Technical and Vocational Education Training (TVET) Plan:
- continuation of strategic partnerships with employers for work-based TVET programs in

- construction, auto mechanics and cosmetology; and
- continuation of the building of the Cayman Islands Further Education Centre (CIFEC) programme and Advanced Placement and Business and Technology Education Council (BTEC).

Madam Speaker, the development of the youth is fundamental to achieving that social bond that any viable society must have in common.

The first bond must be between the child and the family, and we are committed to strengthening families as one of our key objectives. This will require:

continued implementation of the National Employment Passport Programme, with expansion of Passport2Success Programme for the unemployed youth, and the development of employment initiatives for other target groups:

And if the last two parts of this programme, I should say to the Minister and his chief officer publicly, is as successful as the first part, then we would have done a mighty big job for these kinds of young people, Madam Speaker. I implore and encourage all Members of the House to become acquainted with what that programme means and what it does.

- introduction of vibrant youth programmes including the after-school programme, and enhanced sports programming in each District;
- continuation of support to Cadets undertaking the BTEC Diploma in Public Services; and expansion of the Cadets programme to cater more fully to our youth development needs:

Again, Madam Speaker, this is something that I am proud that more emphasis is being put on because I believe that the Cadet programme should have 3,000, 4,000, 5,000 young people involved and enrolled in it. And we must seek to do that. And so, Madam Speaker, an expansion of the programme will give us that possibility.

- introduction of a work-related training programme for young people;
- introduction of a programme to qualify individuals in specific target sports:
- development of a secure juvenile remand and rehabilitation facility;
- implementation of the National Youth Policy;
- development and implementation of a National Sports Policy; and
- introduction of a range of innovations to develop, support and invest in our people, including unemployed youth and youth at risk.

To assist the youth we will Strengthen Families, as we:

- continue the provision of preventative and crisis intervention services;
- enhance the Community Development Unit;

- continue to support the Family Resource Centre:
- continue to support foster care families;
- develop Children Regulations under the Children Law;
- implement Children Regulations, as well as amendments to the Adoption of Children Law and Regulations;
- develop and implement an array of group treatment options for various adaptive needs.

Madam Speaker, to properly build the pillars for a stable, vibrant and sustainable economy, we must lay the foundation to improve the country's healthcare systems, and position ourselves to enhance the lives of the elderly and the disabled. In this regard my Government will:

- develop a National Strategic Health Plan;
- reduce chronic non-communicable diseases through an effective disease prevention and management program;
- improve access to healthcare by strengthening and expanding health insurance coverage, including amendments to the Health Insurance legislation;
- enhance the capacity of the healthcare system to address mental health needs, by establishing a Mental Health Task Force to continue to examine and recommend responses to mental health issues in the Cayman Islands:
- develop standards for all healthcare facilities in the Cayman Islands to ensure provision of comprehensive health care to residents 60 years and older, the un-insured and those with chronic ailments;
- formulate a vaccine strategy for the Cayman Islands:
- develop a Hospital Volunteer Programme;
- enhance the Cardiology Services to include a Cardiac Catheterisation laboratory;
- enhance the Oncology Services to include a purpose built facility and a full time Oncologist;
- amend legislation relating to the Health Practice Law, and Health Insurance and Pharmacy Laws, to encourage the development of a world-class medical tourism facility.

As part of the larger healthcare programme, my Government will:

- introduce new legislation for persons with disabilities:
- introduce Regulations to deal with poor relief awards;
- enhance facilities and programmes to advance the cause of persons with special educational needs and educational disabilities;

- increase residential and day care services for the elderly, and disabled indigent persons; and
- support persons with special needs and educational disabilities through improved legislation, facilities and programmes, including continued work on the re-development of the Sunrise Centre.

Madam Speaker, we must not ignore that potential for economic growth and development which lies in improving the infrastructure on Grand Cayman, and exploring the untapped potential in Cayman Brac and Little Cayman.

In keeping with this, there will be, in the Sister Islands, the:

- development of affordable homes;
- establishment of long-term planning for vault construction and cemetery development;
- upgrade of Community Centres;
- improvement of Landfills;
- marketing and promotion of Cayman Brac and Little Cayman as prime destinations for tourism and business;
- expansion and improvement of sporting facilities in Cayman Brac and Little Cayman, including continued work on the development of Phase 2 of the Bluff Playfield;
- implementation of the Lighthouse project in Cayman Brac; and
- improvement of ramps and jetties on Cayman Brac and Little Cayman.

As in any society, whether prospering or experiencing the challenges of hardships, the issue of crime and the need for policing is ever-present. In our modern experience, this includes reducing Substance Abuse. My Government will accordingly:

- continue to improve overall border control by increased efficiency, through co-operation with external law enforcement agencies;
- continue to improve on the offshore operational capabilities of the Royal Cayman Islands Police Marine section by starting the construction of a Drug Task Force Marine Base;
- strengthen and enhance border control by conducting biometric checks (finger-printing) of passengers and migrant workers;
- develop the application of alternative sentencing options;
- develop new and amending legislation to support enhanced policing techniques;
- increase foot patrols to enhance the visibility of police officers;
- increase Community and neighbourhood policing;
- develop legislation to strengthen protection for witnesses;

- start the implementation of the National Strategic Plan for Drug Abuse Prevention and Rehabilitation;
- expand anti-drug abuse campaigns, as well as interdiction programmes; and, for the treatment of addiction specifically:
- continue implementation of a therapeutic milieu model of treatment;
- develop and implement an array of group treatment options; and
- revise policies and procedures to reflect current client-centred best practices.

Madam Speaker, even as we attempt to preserve our culture, we have to be ever mindful to redress a historical imbalance of gender, by empowering our women. We shall remain mindful of this as we:

- continue to collect material evidence of artistic, historic, or scientific significance to the Cayman Islands, both terrestrial and underwater;
- pursue the development of the Cayman Islands' first Shipwreck Preserves;
- introduce a Traditional Arts Programme (including Traditional Thatch Work Apprenticeship Programme) for Caymanian Masters and Apprentices;
- promote a national learning culture that stimulates lifelong learning through the provision of programmes and access to research facilities geared to historical and other sources;
- develop a National Cultural Policy;
- develop documentation of the heritage of the Cayman Islands through the National Archive's oral history ("Memory Bank") programme;
- make available e-portal to schools, thus providing a valuable current education resource;
- provide on-line access to historic public records; and
- introduce legislation to contribute to the process of ensuring that the Convention on the Elimination of all Forms of Discrimination Against Women (CEDAW), is extended to the Cayman Islands.

Madam Speaker, we remain committed to robustly defend the integrity of the environment. An essential component of best practice in this area is the right choices of energy sources. My Government will therefore in this field:

- continue developing environmental health programs in the various districts;
- continue developing and enhancing our food hygiene and safety programs;
- introduce the hazard analysis critical control point strategy;
- implement Multilateral Environmental Agreements (MEA);

- continue to review the National Conservation Law and the Endangered Species Trade and Transport Law;
- protect and enhance the marine and terrestrial environment; and
- pursue climate change adaptation and mitigation.

These broad outcome goals that marry the economy and the society indicate the Government's policy priorities and serve as a guide to how the Government will continue to provide services to Caymanians while maintaining fiscal discipline for the fiscal year 2011/12 and beyond.

Madam Speaker, the Government is clear that it would be unsafe to rely only on growth in the international economies, as the basis for growth in the Cayman Islands.

In keeping with our emphasis on the public/private sector partnership to drive Cayman's economic recovery, we wish to announce our proposed partnership agreement with the Dart Group of Companies.

The proposed partnership would help us fund and deliver much needed national infrastructure, facilities and programmes—without incurring any debt.

The Dart Group has very significantly contributed to the development and economic growth of our Country. The total economic impact to the Cayman Islands from their Camana Bay project has been estimated at approximately [US]\$826 million. They have demonstrated through their charitable activities and contributions—which exceed [US]\$30 million in the last decade alone—that they are committed to helping make Cayman a better place for this and future generations.

The target objectives of this proposed agreement are as follows:

- A. Create jobs for Caymanians in the short, medium and long-term, and across a number of sectors.
- B. Stimulate the Cayman Islands economy in cooperation with Dart Realty (Cayman) Limited (DRCL).
- C. Redevelop and reactivate closed and deteriorating tourist accommodation facilities on Grand Cayman. In particular, to restore to the available hotel inventory, the hotel located at Block 11B Parcel 83 on Seven Mile Beach (or the old Marriott, and then Holiday Inn, I think it was, hotel).
- D. Stimulate the construction and operation of two or more hotels across Grand Cayman. These will be brand aligned, and will enhance the tourism product to consolidate the destination's leadership position in the Caribbean.
- E. A master plan which will fund and deliver needed infrastructure projects, including:

- Roads, such the extension of the Esterley Tibbetts Highway from its current end point, to Botabano Road in West Bay, as already gazetted.
- ii. Realignment of the West Bay Road, and associated extension of the public beach area with enhanced facilities, and a public park on that land.
- iii. A modern, solid waste management facility at a new site on Grand Cayman.
- Remediation, Closure and Aftercare Management of the existing George Town Land Fill (GTLF) site.

#### Conclusion

Madam Speaker, this Government has worked extremely hard to improve the Cayman Islands' state of public finances. In this respect, the achievements reached in our first two years in office have been outstanding. We have accomplished a delicate balance between meeting the pressing needs of the County and remaining fiscally prudent. Madam Speaker, a full description of a country's finances is necessarily a complex thing; there is no shame in accepting that not everyone will grasp the full picture.

This makes the bottom line all the more important; and it is a bottom line that ought to bring a sense of relief. We have striven to be good stewards, and the results so far are most encouraging. Not only have we managed to move from a gross deficit to a small but pleasing surplus, but this has also taken us much closer to full compliance with the legally required ratios and out of the hands of the Foreign and Commonwealth Office.

Madam Speaker, anyone observing the swings of fortune in the global economy, will note that underlying much of this is the presence or absence of confidence in it. We believe what we have done—and what we are pledged to continue doing, to take further —is to restore a quiet confidence in Cayman, for the right reasons. Why? Because we are prudent; because we are fair and responsible; because we believe in the rule of law; and, because we apply ourselves to the onerous task of governing well with integrity.

Madam Speaker, the Civil Service has also worked very hard to reach and maintain those standards, and their commitment and support is appreciated by Government; so that on behalf of the Government I wish to thank our Civil Service for its sterling efforts over the past year.

Madam Speaker, it has been a most trying year, for me personally, and for many other people. God willing, fifty years from now, when most of us will have passed on, I would like for my Government to be recognised as the Administration that encouraged genuine partnership—a public/private sector partnership,

a domestic/foreign partnership and an employee/employer partnership—and an Administration which proved that "Maintaining Fiscal Discipline and Providing Services" could be achieved and be to the benefit of all of our people.

In my first budget presentation, as the Minister of Finance, I quoted His Majesty the late King George VI, as said in his famous1939 New Year's message. I do so again at this point: "And I said to the man who stood at the gate of the year: Give me a light that I may tread safely into the unknown. And he replied: 'Go out into the darkness and put your hand into the hand of God. That shall be to you better than light, and safer than a known way."

I believe this more than ever today.

Madam Speaker, as I come to the end of this long Budget presentation, I encourage our people, I encourage our public servants who are willing to work beyond the call of duty, who stay late at night and rise early in the morning to be at work, who hardly take a lunch break, who their families know the want of them at times, their spouses, perhaps not satisfied because they pay so much attention to their work. I encourage them as they honestly and genuinely go about doing their job for this country. And I encourage Members of this House, on both sides, who seek, to do their duty diligently. All I ask is that it be done, bearing in mind (I speak to the other side) that disruptions unnecessarily and calls for civil disobedience cannot do us any good and they only destroy what little confidence that we are trying to create internationally.

So, while I thank them for what they do in representing their end of the House, I beg them to be much more responsible in what they do on the radio show or on their blogs.

And I say to my own colleagues, let us continue to struggle on, to be present when our name is called, and be upstanding when we are required to do so. These are challenging times and I encourage our people who go about their daily tasks to work with their families, to be mindful of their families, for when we lost family it's too late.

So, in encouraging civil servants, Opposition and Members of this House to work harder, take it from one who knows; pay attention to our children much more than perhaps we even do now.

I thank you, Madam Speaker, and Honourable Members of this House, as well as members of the listening public for their attention.

I now commend The Appropriation (July 2011 to June 2012) Bill 2011, to all Honourable Members of this Legislative Assembly, and as I do so, Madam Speaker, perhaps I should not miss out all those Members who worked hard—not in this House to-day—to bring this country to where we could enjoy, from the Vestry right up to now, those who still take an interest and help Government on various boards.

We have one such person here today, Mr. Truman Bodden. I thank him for his help where he is

serving now, and for his work. And I thank all other Members, past Members who have worked to make this Assembly what it is and to make our Islands a better place.

Again, I thank Members and ask that they support the Bill before the House.

Thank you Madam Speaker.

26

Hon. Alden M. McLaughlin, Jr., Leader of the Opposition: Madam Speaker, if I may.

**The Speaker:** Honourable Leader of the Opposition.

Hon. Alden M. McLaughlin, Jr., Leader of the Opposition: It is late, Madam Speaker. It's all right.

I wish to thank the Honourable Premier for, at long last, delivering his Budget Address. I just do not quite understand why we are here this evening, though, given the fact that we do not yet have the budget documents, despite the fact that this has been adjourned five times in 34 days since the 6<sup>th</sup> of May, being the first fixed date for the Budget Address.

But my purpose in rising, really, is to ask if the Premier could indicate to us when we will get the budget documents, because as Leader of the Opposition I do not have the luxury of postponing the date that I have to deliver the response on behalf of the Opposition. The Government has fixed that for Wednesday, the 15<sup>th</sup> [of June]. So, we will be laboring under considerable impediment if we do not have those documents over the course of this weekend. I would like an indication as to when, since this is a long weekend. That could be Monday and that would really create major problems and issues for us.

The Speaker: Thank you.
Honourable Premier.

The Premier, Hon. W. McKeeva Bush: Madam Speaker, the Leader of the Opposition could not miss a chance because the explanation he has asked for was given to him when I opened the debate.

In case he does not remember, I did say to him and the honourable House that the balance of the documents will come to them in the course of the weekend.

Madam Speaker, I thought I said Sunday, by Sunday they should have it. I thought I did say that. They will have . . . they have the Bill, so they have elements of what the Budget is. And so, 1) they will have tonight, so go home and study that—

[laughter]

The Premier, Hon. W. McKeeva Bush: Don't go gallivanting.

[inaudible interjection]

**Mr. V. Arden McLean:** We'll see you out there, we know that.

The Premier, Hon. W. McKeeva Bush: [replying to the interjection] No you won't!

2) You will have tomorrow night.

The Speaker: Order.

The Premier, Hon. W. McKeeva Bush: Madam Speaker, the Member better keep quiet in his accusations because I am getting tired of it.

Mr. V. Arden McLean: Me too.

The Speaker: Order please.

The Premier, Hon. W. McKeeva Bush: They will have tomorrow, tomorrow night; they will have Sunday, Sunday night; they will have Monday, Monday night; they will have Tuesday, Tuesday night. Madam Speaker, they have a long time, as I plan to adjourn this honourable House until Wednesday 2.30 pm to come back and we will work through to possibly 9.00, 9.30, maybe 10.00 [pm]. So they will have time.

But, I speak now to his audacity, of him not knowing why we're here. Madam Speaker, he knows full well why we could not present this Budget earlier.

[inaudible interjection]

The Premier, Hon. W. McKeeva Bush: We know! We submitted our Budget to the Foreign and Commonwealth Office and they looked at it. We had to come in due time. We had to comply with the FCO, which took additional time. And we had to adjust and readjust on several occasions from the time we begun announcing, when I thought, *I've got it now, I can go forward.* Up until about [noon] today; and those further changes took us up until after 5.00.

We knew that we would also have printing difficulties and, therefore, while we planned for 4.30 today, for instance, that too had to be changed to 6.30.

I can apologise, and I do so, for the many changes of planned dates. However, one and all had better understand that if we did not have to go with cap in hand to the FCO to get permission to present a Budget, we could have long ago presented it. Why did we have to get permission from the FCO?

Madam Speaker, it is important for me to explain why the FCO now has the ability to say what Government's annual Budget must be—the first time in over 180 years of parliamentary governance. This control arises when the Government does not comply with any one ratio specified in section 14 of the Public Management and Finance Law, and when the Government wishes to borrow funds. When these two arise at the same time, the Public Management and

Finance Law gives the FCO the right to approve or disapprove borrowings and the Budget.

The situation arose as a result of the past Government—which the now Leader of the Opposition was a foremost member, perhaps leading it then too, I do not know. But perhaps leading it then, but anyway . . . —past Government borrowing needs arising from a huge capital expenditure programme and noncompliance with that section 14 ratio. That's why!

Now, you ask why? And why I am late? Madam Speaker, does anyone here or listening believe that we are just doing this so, and we did not want to bring it and so we just put in figures and take them out? No, Madam Speaker. As I said earlier, demands were to cut the Civil Service from 2009. And some people did not want to believe that. Some people do not want to believe that the Foreign Office told me to introduce income tax, until the House of Commons' Opposition now (who were then the Government) is now asking the present Government why they are not keeping to that policy.

They said last year that I was not telling the truth. In 2009 they said I was not telling the truth; now they are bringing the questions. I hope you are reading them. I kept this country from going that route of taxation and I would not make the cuts.

In fact, I do not believe that I have the power to make that cut, because I will not cut willy-nilly. If I am given \$120 million by the Civil Service and they say they can't do any better, can I go and cut \$120 million out of it . . . No, I cannot, because I could be cutting essential services.

I need the Civil Service to tell us. No Minister will know that. And that is not my duty. I do not have administrative responsibility over civil servants. But they did work with us in trying to bring down the cost.

So, Madam Speaker, they want to find out why, and to poke fun and berate me—as they have done here this evening and have done on the radio shows—that I am just doing this for some ungodly reason. No! Madam Speaker, we have to do it this way, unfortunately, because the Foreign Office did not agree to the budgets we put. We revamped, we cut, we took out, they still would not agree. Now, we hope that this satisfies them. We think we have got it where they have asked us to be, as I have read.

You want to know why? Because you spent too much of what you did not have, because you would not listen when your civil servants were telling you not to go on spending that kind of expenditure. Because, Madam Speaker, you cannot spend what you do not have. And because when you go to build you should have the money, or know where you are going to get it!

You, Mr. Leader of the Opposition, would not listen!

**The Speaker:** Ah, address this to the Chair, please.

**The Premier, Hon. W. McKeeva Bush:** Well, Madam Speaker, you are not the Leader of the Opposition.

[laughter]

The Premier, Hon. W. McKeeva Bush: But I will bow to your ruling and talk to you.

They want to find out . . . let me not go further with that, Madam Speaker. My Administration plans to avoid the situation in the future by returning Government's fiscal performance so that it complies with ratios and we intend to severely limit borrowing in the future. And, as I said, we make no borrowings in this Budget.

It is only by achieving a return to fiscal prudence which causes us to comply with the ratios that we can ever hope to return to the previously normal situation where the United Kingdom does not have any ability to influence our annual budget.

[Inaudible interjection]

The Premier, Hon. W. McKeeva Bush: So, Madam Speaker, I do not mind him asking. I was hoping that he would keep quiet. That was what I was hoping. I was hoping that when I opened it and said what I said that the Member would have waited until he could make his tirade later on; but he could not resist the television.

Madam Speaker, we have stated very clearly what the situation is. Let me tell one and all in this House that I am 56 years old. It is really, really tough for me to be directed by a desk clerk thousands of miles away. It goes against the grain and [is in] opposition to the things that I stand for. I do not like to be pushed. I don't! But that is the situation I find myself having to do—talk to a desk clerk. This Cayman Islands being told what to do.

And you dare ask—the audacity and temerity!—why we are here tonight? We are here because, Madam Speaker, they made such a financial mess, a colossal mess of our finances, to repeat myself.

Hon. Alden M. McLaughlin, Jr., Leader of the Opposition: Madam Speaker, I am not going to get into all of that until I respond on behalf of the Opposition. The purpose of my question, which has only been partially answered, is to ensure that we do not work tonight, tomorrow morning, tomorrow evening, Saturday and Saturday morning, Saturday evening without the Budget documents, only to have the Premier come back in his inimitable fashion on Wednesday morning to say, Well, it wasn't my fault; I'm sorry you all didn't have the documents, but the business of Government still has to go on.

I want an undertaking from the Government that the Budget documents will be delivered to me and my colleagues by Saturday evening.

[pause]

The Premier, Hon. W. McKeeva Bush: Madam Speaker, I did say to the Member that . . . I did say to this honourable House that these things had to be printed, they had to be changed, and we got them just done, just, as I said, at a very late hour after 5.00. I have said that if we can get some printed by [DIGITAL SKIP] because he can examine the work through this Appropriation Bill. He cannot make the public believe that he does not have something to say. He has a Throne Speech that he can debate too.

But, we would not expect the Member to rise without having the documents. And I strove to get those. But the Civil Service computer department that prints these things is working feverishly to do so. And I said Sunday. As quick and as close to that as can be done, it will be done.

What I will say to them is, if we do not, if something happens and they are not printed, by law we are required to have a Budget by 30 June. I will not expect the Members to debate without those documents, although I think they can. So, I will not start the debate, Madam Speaker, until they have their document. But if something happens and it goes beyond Wednesday, you can believe they are going to work. They are going to work because the 30<sup>th</sup> of June I am going to be finished with Finance Committee—before the 30<sup>th</sup> of June.

So, Madam Speaker, in my own imitable style I will do what I can to help, genuinely, in my own imitable style.

The Speaker: Madam Clerk.

## MOTION FOR DEFERRAL OF DEBATE ON THE BUDGET ADDRESS

**The Speaker:** Honourable Premier.

**The Premier, Hon. W. McKeeva Bush:** Thank you, Madam Speaker.

I beg to move the following motion:

BE IT RESOLVED THAT the debate on the Budget Address be deferred until Wednesday, 15<sup>th</sup> June 2011, at 2.30 pm.

**The Speaker:** The question is: BE IT RESOLVED THAT the debate on the Budget Address be deferred until Wednesday, 15<sup>th</sup> June 2011, at 2.30 pm.

All those in favour please say Aye. Those against, No.

Ayes.

The Speaker: The Ayes have it.

Agreed: Debate on the Budget Address deferred until Wednesday, 15<sup>th</sup> June 2011, at 2.30 pm.

# MOTION FOR THE THRONE SPEECH AND BUDGET ADDRESS TO BE DEBATED SIMULTANEOUSLY

The Speaker: Honourable Premier.

**The Premier, Hon. W. McKeeva Bush:** Thank you, Madam Speaker.

I beg to move the following motion:

BE IT RESOLVED THAT the Throne Speech and Budget Address be debated simultaneously on Wednesday 15th June 2011 at 2.30 pm.

**The Speaker:** The question is: BE IT RESOLVED THAT the Throne Speech and Budget Address be debated simultaneously on Wednesday 15th June 2011 at 2.30 pm.

All those in favour please say Aye. Those against, No.

Ayes.

The Speaker: The Ayes have it.

Agreed: Throne Speech and Budget Address to be debated simultaneously on Wednesday 15<sup>th</sup> June 2011, at 2.30 pm.

**The Speaker:** There being no further business, I call on the Honourable Premier to bring a motion for the adjournment.

#### **ADJOURNMENT**

The Premier, Hon. W. McKeeva Bush: Madam Speaker, I move the adjournment of this honourable House until Wednesday, 15 June 2011, at 2.30 pm.

**The Speaker:** The question is that this honourable House adjourns until Wednesday, 15 June 2011, at 2.30 pm.

All those in favour please say Aye. Those against, No.

Ayes.

The Speaker: The Ayes have it.

At 9.30 pm the House stood adjourned until 2.30 pm, Wednesday, 15 June 2011.