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A BILL FOR A LAW TO AMEND THE LIQUOR LICENSING LAW (2000 REVISION) TO MODIFY THE LICENSING PROCEDURE TO ENABLE THE LIQUOR LICENSING BOARD TO GRANT NEW LICENCES FROM THE COMING INTO FORCE OF THAT PROVISION AND TO PUT IN PLACE MORATORIA ON THE GRANTING OF NEW LICENCES FOR SUCH PERIODS AS THE CABINET MAY STIPULATE BY ORDER; TO REMOVE THE REQUIREMENT THAT LICENSED PREMISES REMAIN OPEN FOR THE DURATION OF THE SPECIFIED HOURS; AND FOR INCIDENTAL AND CONNECTED PURPOSES

THE LIQUOR LICENSING (AMENDMENT) BILL, 2015

MEMORANDUM OF OBJECTS AND REASONS

The Bill seeks, among other things, to amend the Liquor Licensing Law (2000 Revision) to enable the Liquor Licensing Board to grant new licences from the coming into force of the legislation and to provide for moratoria on the granting of new licences for such periods as the Cabinet may stipulate by Order. The Bill also seeks to provide that every applicant for a liquor licence must be the holder of a trade and business licence.

Clause 1 of the Bill provides the short title and commencement of the legislation.

Clause 2 amends section 2 of the principal Law to among other things, define "licensed premises" and "trade officer".

Clause 3 amends section 3 of the principal Law to provide that the sale or offer for sale of intoxicating liquor shall only be carried out by the holder of a trade and business licence. Where the provision is contravened, the offender is liable on summary conviction to a fine of ten thousand dollars.

Clause 4 of the Bill amends section 4 of the principal Law to provide for the new membership and tenure of the Boards for Grand Cayman and for the Boards of Cayman Brac and Little Cayman. The clause also provides for the board members' participation in meetings by way of conference telephone, computer or similar equipment that allows participants at a meeting to communicate with each other in real time.

Clause 5 of the Bill amends section 5 of the principal Law and provides that a "decision" includes an electronic record of decisions made during a meeting taking place by way of conference telephone or computer.

Clauses 6 and 7 of the Bill provide that a licence is a permit to a business licensed in accordance with the Trade and Business Licensing Law (2007 Revision) and a Board shall not grant a licence to an applicant unless it is satisfied that the applicant either has a valid trade and business licence or is exempt from the provisions of the said Law.

Clause 8 amends section 9 of the principal Law by providing that a Board may put in place a moratorium on the granting of new licences in the Islands for such periods of time as may be stated by the Cabinet by Order, the Order setting out the date of commencement and expiration of the moratorium on the granting of

licences. This clause, in effect, removes the requirement for the lifting and replacing of a moratorium in order that new licences may be granted.

Clause 9 provides for the amendment of section 11 of the principal Law to permit a licensee to open the licensed premises at any time during the permitted hours as opposed to being required to be open for the entire duration of the permitted hours.

Clause 10 amends section 12 of the principal Law by providing that an application for a licence may be made by way of any medium that the Department of Commerce and Investment provides for the purpose of the electronic processing of applications.

Clauses 11 and 12 amend the principal Law by repealing sections 18 and 29, respectively. The former made provision for the vesting of the licence on the death of a licensee and the latter for the service of process on licensees.

Clause 13 amends clause 33 of the principal Law by providing that a trade officer may, at the request of the Board inspect licensed premises and, upon the inspection, report in writing to the Board on whether the premises are being used in accordance with the legislation.

Clause 14 amends section 34 of the principal Law and sets out the powers of the trade officer.

Clause 15 of the Bill amends the principal Law by inserting section 42A. The new section provides for offences by bodies corporate.

Clause 16 of the Bill amends section 44 of the principal Law by empowering the Cabinet to make regulations providing for administrative fines in place of the penalties provided for under the legislation.

Clause 17 of the Bill amends section 50 of the principal Law by providing that the forms in the Schedule may be amended by way of regulations made pursuant to section 50(1).

Clause 18 of the Bill amends the Forms set out in the Schedule.

Clause 19 of the Bill sets out transitional provisions. It provides that the holder of a licence shall have up to 30 September 2016 to take such steps as may be necessary to obtain the relevant trade and business licence.

THE LIQUOR LICENSING (AMENDMENT) BILL, 2015 ARRANGEMENT OF CLAUSES

- 1. Short title and commencement
- 2. Amendment of section 2 of the Liquor Licensing Law (2000 Revision) definitions
- 3. Amendment of section 3 no intoxicating liquor to be sold without a licence except in certain cases
- 4. Amendment of section 4 Licensing Boards and Districts
- 5. Amendment of section 5 functions and conduct of the Boards
- 6. Amendment of section 7 nature of a licence
- 7. Amendment of section 8 qualifications of a licensee
- 8. Amendment of section 9 requirements for licensed premises
- 9. Amendment of section 11 hours for sale of alcoholic liquor
- 10. Amendment of section 12 application for licences
- 11. Repeal of section 18 death of a licensee
- 12. Repeal of section 29 service of process on licensees
- 13. Amendment of section 33 power to search premises
- 14. Repeal and substitution of section 34 powers of Inspector
- 15. Insertion of section 42A offence by body corporate
- 16. Amendment of section 44 general penalty
- 17. Amendment of section 50 power to make regulations
- 18. Amendment of the Schedule Form 1 and Form 3
- 19. Transitional

A BILL FOR A LAW TO AMEND THE LIQUOR LICENSING LAW (2000 REVISION) TO MODIFY THE LICENSING PROCEDURE TO ENABLE THE LIQUOR LICENSING BOARD TO GRANT NEW LICENCES FROM THE COMING INTO FORCE OF THAT PROVISION AND TO PUT IN PLACE MORATORIA ON THE GRANTING OF NEW LICENCES FOR SUCH PERIODS AS THE CABINET MAY STIPULATE BY ORDER; TO REMOVE THE REQUIREMENT THAT LICENSED PREMISES REMAIN OPEN FOR THE DURATION OF THE SPECIFIED HOURS; AND FOR INCIDENTAL AND CONNECTED PURPOSES

Enacted by the Legislature of the Cayman Islands.

1. (1) This Law may be cited as the Liquor Licensing (Amendment) Law, 2015.

Short title and commencement

- (2) This Law shall come into force on such date as may be appointed by Order made by the Cabinet and different dates may be appointed for different provisions of this Law and in relation to different matters.
- 2. The Liquor Licensing Law (2000 Revision), in this Law referred to as the "principal Law", is amended in section $2\ by$ -

Amendment of section 2 of the Liquor Licensing Law (2000 Revision) - definitions

- (a) deleting the definition of the word "applicant" and substituting the following definition -
 - " "applicant" means -

- (a) the holder of a licence under the Trade and Business Licensing Law (2007 Revision); or
- (b) a trade or business that is exempt from the application of that Law,

that makes an application for a licence under this Law;";

- (b) deleting the definition of the word "Inspector";
- (c) inserting in the appropriate alphabetical sequence, the following definitions -
 - ""business" means a trade or business licensed under the Trade and Business Licensing Law (2007 Revision);

"licensed premises" means a vehicle, vessel, moveable structure or part of any premises or any other designated outdoor space covered by a licence issued under this Law;

"trade officer" means a public officer in the Department of Commerce and Investment appointed as such.".

- Amendment of section 3 no intoxicating liquor to be sold without a licence except in certain cases
- 3. The principal Law is amended in section 3 by repealing subsection (1) and substituting the following subsections -
 - " (1) The disposal, exposure for sale or offer for sale of intoxicating liquor shall only be carried out -
 - (a) by the holder of a licence under this Law;
 - (b) by virtue of legal process or any law authorising or requiring the sale including bankruptcy, winding-up (including winding up of a deceased estate) and any sale under the Customs Law (2012 Revision);
 - (c) where the intoxicating liquor is supplied for medicinal purposes on the prescription of a duly qualified medical practitioner; or
 - (d) where the intoxicating liquor is sold or supplied to or in any lawfully constituted naval, military, air force, police force or volunteer force canteen or mess.
 - (1A) Any person who disposes, exposes for sale or offers for sale any intoxicating liquor in contravention of subsection (1) commits an offence and is liable on summary conviction to a fine of ten thousand dollars.
 - (1B) The premises from which the intoxicating liquor is sold shall be licensed in accordance with this Law.".

4. The principal Law is amended in section 4 by -

- Amendment of section 4
 Licensing Boards and
 Districts
- (a) repealing subsections (3) and (4) and substituting the following subsections -
 - "(3) The Board for Grand Cayman shall be comprised of -
 - (a) the following persons appointed from the private sector by the Cabinet -
 - (i) a Chairman;
 - (ii) a Deputy Chairman; and
 - (iii) five other members from the private sector; and
 - (b) the following public officers who shall hold office by virtue of their public service appointment -
 - (i) the Director of Commerce and Investment or designate;
 - (ii) the Director of Planning or designate; and
 - (iii) the Director of Environmental Health or designate.
 - (4) The Board for Cayman Brac and Little Cayman shall be comprised of -
 - (a) the following persons appointed from the private sector by the Cabinet -
 - (i) a Chairman;
 - (ii) a Deputy Chairman; and
 - (iii) three other members from the private sector; and
 - (b) the following public officers who shall hold office by virtue of their public service appointment -
 - (i) the Director of Commerce and Investment or designate:
 - (ii) the Director of Planning or designate; and
 - (iii) the Director of Environmental Health or designate.
 - (4A) The Chairman, Deputy Chairman and other Board members referred to in subsections (3) and (4) shall hold office at the Cabinet's pleasure for such period not exceeding four years as the Cabinet may determine and shall be eligible for reappointment."; and
- (b) repealing subsection (9) and substituting the following subsections -

- "(9) The Department of Commerce and Investment is designated as the Secretariat to the Board.
- (9A) The Secretariat shall be responsible for the day to day administration of the Board and, to the extent of the authority delegated to it by the Board, shall be responsible for the carrying out of the administrative duties of the Board, and shall provide the secretary who shall record and keep the minutes of all meetings, proceedings and decisions of the Board.
- (9B) Members of the Board may participate in a meeting of the Board by means of a conference telephone, computer or similar equipment providing real time communication and allowing the participants in the meeting to communicate with each other at the same time, and participation by such means shall constitute presence in person at the meeting of the Board.
- (9C) The Board may, subject to this Law, make such rules as it thinks fit to regulate its procedures, its own internal management and the procedures and management of any subcommittee of the Board and at its first meeting shall approve and adopt standing orders that will govern procedure in connection with its meetings."

Amendment of section 5 - functions and conduct of the Boards

- 5. The principal Law is amended in section 5 by repealing subsection (14) and substituting the following subsection -
 - "(14) For the purposes of this section, "decision" includes any electronic record or transcript of votes or decisions made during a meeting that takes place by means of conference telephone, computer or similar equipment.".

Amendment of section 7
- nature of a licence

- 6. The principal Law is amended in section 7 as follows -
 - (a) in subsection (1), by inserting after the words "A licence is a permit to" the words "a business,";
 - (b) in subsection (2), by deleting the word "Persons" and substituting the word "Businesses"; and
 - (c) in subsection (4), by deleting the words "persons other than the licensee" and inserting the words "persons other than the holder of the licence or the licence holder's employees".

Amendment of section 8 - qualifications of a licensee

7. The principal Law is amended in section 8 by repealing subsections (1) and (2) and substituting the following subsection -

- "(1) A Board shall not grant a licence to an applicant unless it is satisfied that the applicant -
 - (a) has a valid trade and business licence issued under the Trade and Business Licensing Law (2007 Revision); or
 - (b) is exempt from the application of the Trade and Business Licensing Law (2007 Revision),

and has paid the fee prescribed for the grant of a licence under this Law.".

8. The principal Law is amended in section 9 as follows -

- Amendment of section 9
 requirements for licensed premises
- (a) by repealing subsection (2) and substituting the following subsection -
 - "(2) A Board may put in place a moratorium on the granting of new licences in the Islands for such periods of time as may be stipulated by the Cabinet by Order published in the Gazette, such Order appointing the date of commencement and expiration of the moratorium and different dates may be appointed in relation to different categories of licences."; and
- (b) by renumbering the second subsection "(3)" as subsection "(5)".
- 9. The principal Law is amended in section 11 by repealing subsection (4) and substituting the following subsection -

Amendment of section 11 - hours for sale of alcoholic liquor

- "(4) Every licensee is permitted, save in exceptional and unforeseen circumstances, to open the licensed premises for the sale of intoxicating liquor to the public at any time during the specified hours and may, in addition, open the licensed premises at any time during the permitted hours."
- 10. The principal Law is amended in section 12 by inserting after subsection (3) the following subsections -

Amendment of section 12 - applications for licences

- "(4) An application for a licence may be made by way of such medium as may be provided by the Department of Commerce and Investment for the purpose of the electronic processing of applications under this Law.
- (5) The Cabinet may make regulations to provide for the electronic processing of applications by the Board.".
- 11. The principal Law is amended by repealing section 18.

Repeal of section 18 death of a licensee Repeal of section 29 service of process on licensees 12. The principal Law is amended by repealing section 29.

Amendment of section 33 - power to search premises

- 13. The principal Law is amended in section 33 as follows -
 - (a) in subsection (1), by inserting after the words "The Commissioner, any Justice" the words ", trade officer"; and
 - (b) by inserting after subsection (1) the following subsections -
 - "(1A) Notwithstanding the provisions in subsection (1), the Commissioner or a trade officer may, at the request of the Board, inspect any licensed premises and shall, upon carrying out that inspection, report in writing to the Board at the meeting following that inspection giving an opinion as to whether the licensed premises are being used or maintained in accordance with this Law.
 - (1B) The Board shall be assisted by the Commissioner or the Commissioner's designate in the carrying out of duties under this section.".

Repeal and substitution of section 34 - powers of Inspector 14. The principal Law is amended by repealing section 34 and substituting the following section -

"Powers of trade officer

- 34. (1) The Board shall be assisted by such trade officers as are necessary for the purposes of this Law.
- (2) Subject to subsection (3), trade officers shall have all the rights, powers, privileges and immunities of a constable when discharging their duties under this Law.
- (3) A trade officer shall have the authority and power to carry out such instructions as may be given by the Board or the Department of Commerce and Investment in accordance with this Law and may exercise on behalf of the Board or the Department, any powers granted to the Board by this Law.
- (4) The Chief Officer of the ministry with responsibility for commerce or the Chief Officer's designate shall assign such officers of the Department as is considered necessary, to perform the duties of trade officers under this Law.

- (5) Each officer assigned under this section shall be provided with an identification card prepared and signed by the Chief Officer or the Chief Officer's designate and the identification card shall contain the photograph of the respective officer.
- (6) The Director of the Department shall have the same rights, powers, privileges, and immunities conferred on a trade officer under subsection (2) when discharging duties under this Law.
- (7) A trade officer, on proof of identity, may enter on and inspect any licensed premises in the Islands or any place within the curtilage of such premises at any time when the business is open to the public for the sale of intoxicating liquor, for the purpose of detecting any breach of this Law or of any licence, and shall forthwith report any such breach to the Board.
- (8) Any person who prevents the entry of, or obstructs a trade officer in the execution of any duty upon any licensed premises or any place within the curtilage thereof, commits an offence."
- 15. The principal Law is amended by inserting after section 42 the following section -

Insertion of section 42A - offence by body corporate.

"Offence by body corporate

- 42A. Where an offence under this Law is committed by a body corporate, any person who, at the time of the commission of the offence, was a director, manager, secretary or other similar officer of the body corporate, or was purporting to act in any such capacity, shall be deemed to have committed the offence unless the person proves -
 - (a) that the offence was committed without the person's consent or connivance; and
 - (b) that the person exercised all such reasonable diligence to prevent the commission of the offence as ought to have been exercised having regard to the nature of the person's function in that capacity and to all circumstances."

Amendment of section 44 - general penalty

- 16. The principal Law is amended in section 44 by inserting after subsection (3) the following subsection -
 - "(4) The Cabinet may, by regulations, provide for administrative fines in place of the penalties provided for offences under this Law.".

Amendment of section 50 - power to make regulations

- 17. The principal Law is amended by repealing section 50 and substituting the following section -
 - "Power to 50. (1) The Cabinet may make regulations for giving effect make regulations to the objects and purposes of this Law.
 - (2) The forms in the Schedule may be amended by way of regulations made pursuant to subsection (1).

Amendment of the Schedule - Form 1 and Form 3

- 18. The principal Law is amended in the Schedule by -
 - (a) repealing Form 1 and substituting the following Form -

"Form 1

(Section 12(1))

APPLICATION FOR A LIQUOR LICENCE

[,
aged aged
of
and being -
(a) the holder of business licence No under
the Trade and Business Licensing Law (2007 Revision);
(b) exempted from holding a business licence by virtue of
section 3 of the Trade and Business Licensing Law
(2007 Revision);
(c) the applicant for an occasional licence,
(Tick the applicable option)
am applying to the Liquor Licensing Board for a
licence for the period beginning on the
, 20, and
ending on the thirtieth September following. I undertake to keep
my premises open for service to the public during the following
hours -
Weekdays:
Sundays:

	Where the licensed premises is a sea-going vessel, the name/registration of the sea-going vessel is The name and address of the captain is				
	Where different from the captain, the name and address of the owner is				
	(Fill in the applicable options)				
	I enclose certificates of the Commissioner of Police, the Chief Fire Officer, Chief Medical Officer and the Executive Secretary of the Central Planning Authority as to the suitability of the premises. A plan of the premises with bars, storage spaces, entrances and toile facilities marked thereon is attached. A Treasury receipt for the prescribed fee is also enclosed.				
	(Applicant's signature)";				
(b)	(Applicant's signature)"; and repealing Form 3 and substituting the following Form -				
(b)	and repealing Form 3 and substituting the following Form - "Form 3				
(b)	and repealing Form 3 and substituting the following Form - $\hbox{``Form 3} \end{\scalebox{3}} \end{\scalebox{3}}$				
(b)	and repealing Form 3 and substituting the following Form - "Form 3				

	ne following special conditions apply to this licence			
	Name and Signature of Chairman of the Board. 19. The holder of a licence shall have a period of grace up to 30 September, 2016, unless the licence is revoked earlier by the Liquor Licensing Board, during which period the holder of the licence shall be exempt from the requirement to be licensed under the Trade and Business Licensing Law (2007 Revision).			
Transitional				
	Passed by the Legislative Assembly the	day of	, 2015.	
			Speaker.	
		Clerk of the Legisla	ative Assembly.	